

State of Michigan
Department of Environmental Quality

e-Manifest Pilot Project Lessons Learned

U.S. EPA Webinar 1

Wednesday, April 22, 2009



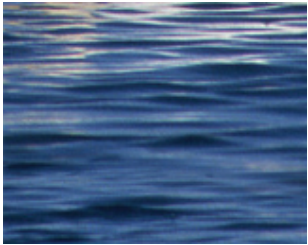
Environmental + Health
Information Systems

e-Manifest Lessons Learned

Agenda

- Project overview
- Pilot system overview
- Lessons learned





Project Overview



Environmental + Health
Information Systems

Project Overview

Objectives

- Pilot an electronic manifest process using the Exchange Network as the enabler
- Through the pilot, demonstrate:
 - Burden reduction for industry and state regulators by eliminating paper based processes where possible
 - Enhanced cradle to grave tracking of hazardous waste by providing comprehensive and timely access to data consumers
- Complement federal rulemaking process so that both initiatives are coordinated and jointly support the implementation of a subsequent national e-Manifest system



Project Overview

State Burden

- Excessive quantities of manifest to process
 - MI DEQ ~ 40,000 paper manifests per month (2,000+/day)
 - MA DEP ~ 33,300 paper manifests per month
 - NJ DEP ~ 7,080 paper manifests per month
 - MN PCA ~ 3,920 paper manifests per month
- Transfer to electronic formats (scanning, microfilm, data entry)
- Manual QA/QC and validation, often resulting in data quality problems and timing issues



Project Overview

Industry Stakeholder Burden

- Cost nationwide for hazardous waste handlers to comply with paper-based process is approximately \$410 million/year (over \$500 per manifest).
- Cost includes manifest preparation, postage, recordkeeping, state copy submission, and employee training.
- Largest cost is the systems required to manage rules and parallel regulatory reporting requirements.
- If approximately three-quarters of all manifest transactions were electronic, EPA estimates an annual savings of about \$100 million to states and the regulated community. This projected amount is equivalent to a net unit savings of \$23 to \$40 for each completed manifest form.



Project Overview

Participants

State Environmental Agencies

Michigan DEQ

Massachusetts DEP

New Jersey DEP

Minnesota PCA

**US EPA Office of Resource Conservation
and Recovery**

Windsor Solutions

Industry Stakeholders

Access Business Group (Generator)

Consumers Energy (Generator)

Enviro-Safe (TSDF)

Environmental Recycling Group (Transporter)

EQ Industrial Services (Transporter)

Environmental Quality (TSDF)

Marine Pollution Control (Transporter)

Safety-Kleen (Transporter/TSDF)

Triumvirate Environmental (Transporter)

Veolia ES (Transporter/TSDF)

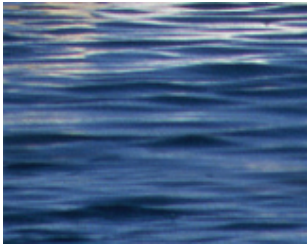
*These companies participated in actual pilot activities.
Including face-to-face meeting and survey participation,
the pilot project has involved about 30-40 organizations.*



Project Overview Status

- Pilot period ended in December 2008
- Lessons learned report completed and reviewed
- Continued involvement with EPA's national efforts
- e-Manifest XML Schema updates





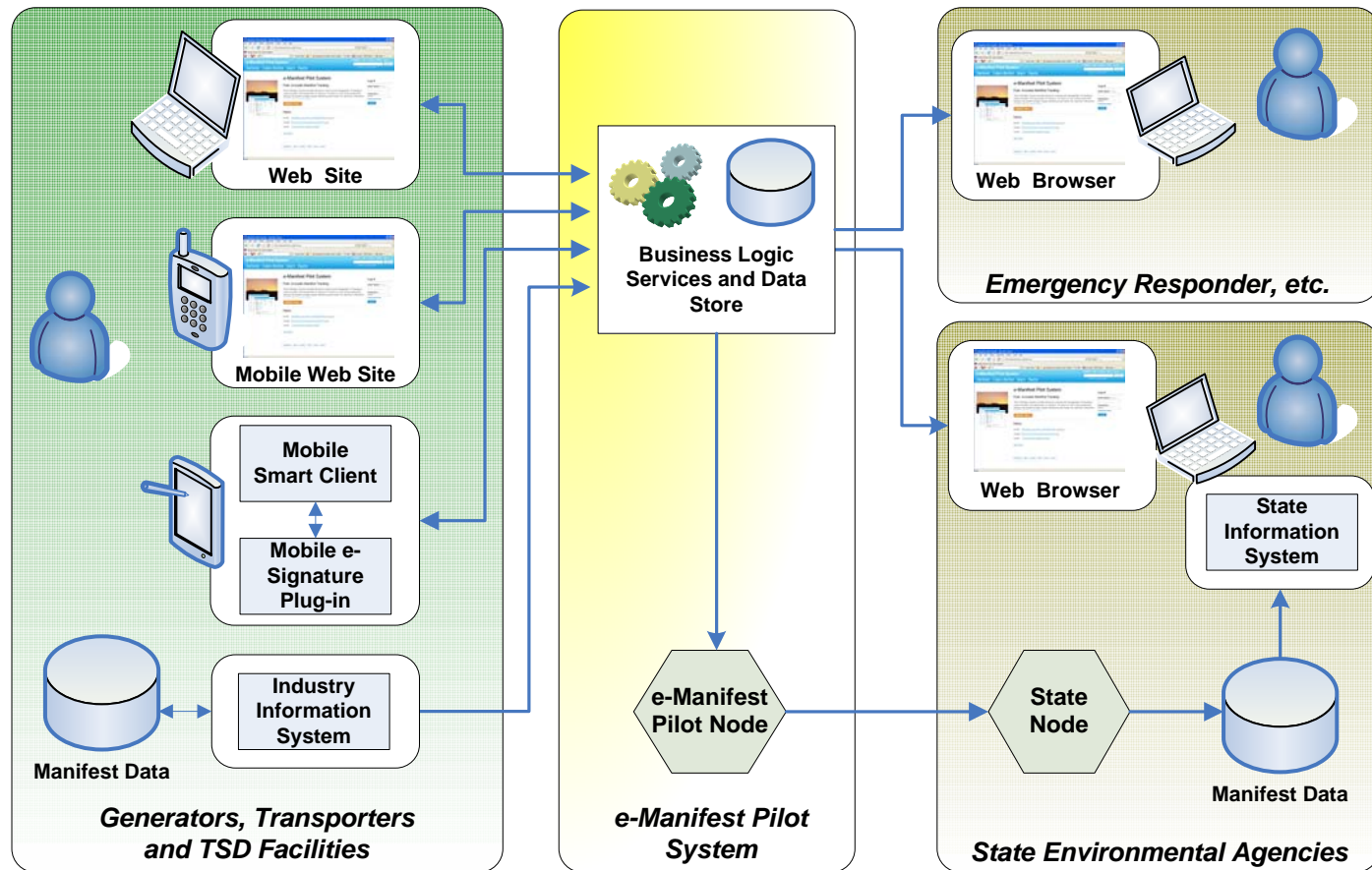
Pilot System Overview



Environmental + Health
Information Systems

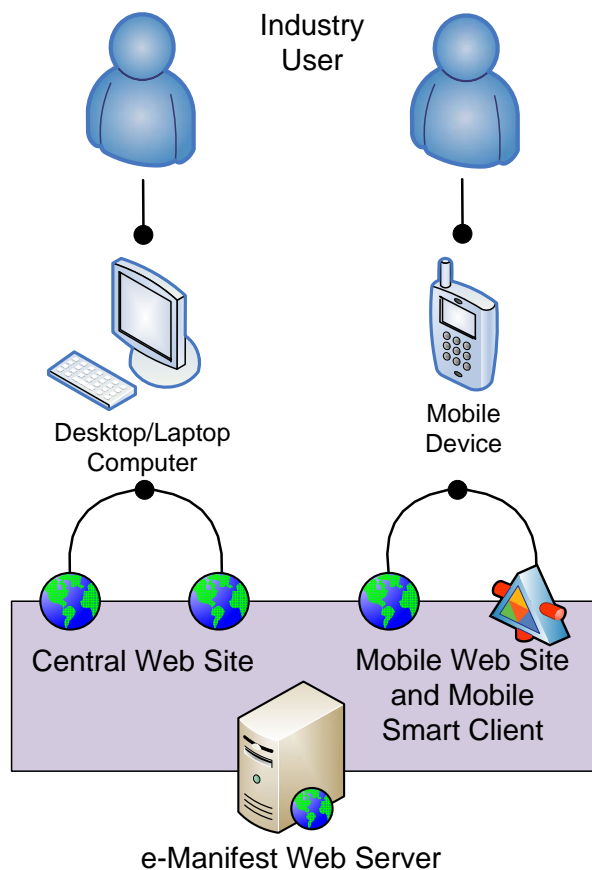
Pilot System Overview

Conceptual Design



Pilot System Overview

User Interfaces

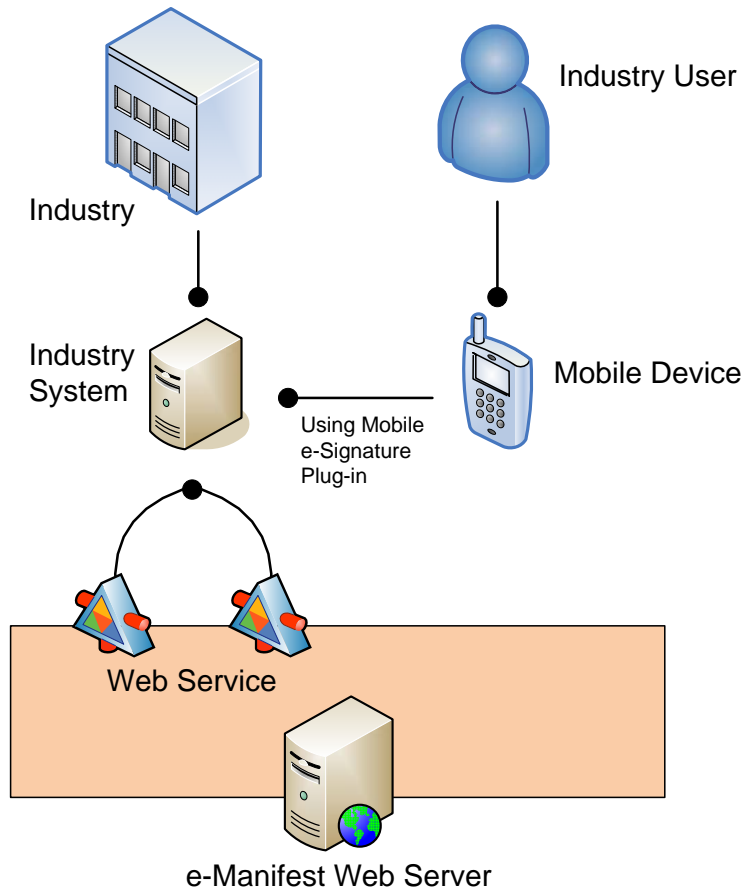


- Central and Mobile Web Site user interfaces require “live” connection
- Smart Mobile Client can operate with or without “live” connection
- Smart Mobile Client interfaces with central system via Web Services
- Full feature set of e-Manifest pilot available through Central Web Site
- Subset of e-Manifest pilot feature set through available through mobile user interfaces



Pilot System Overview

System Interfaces

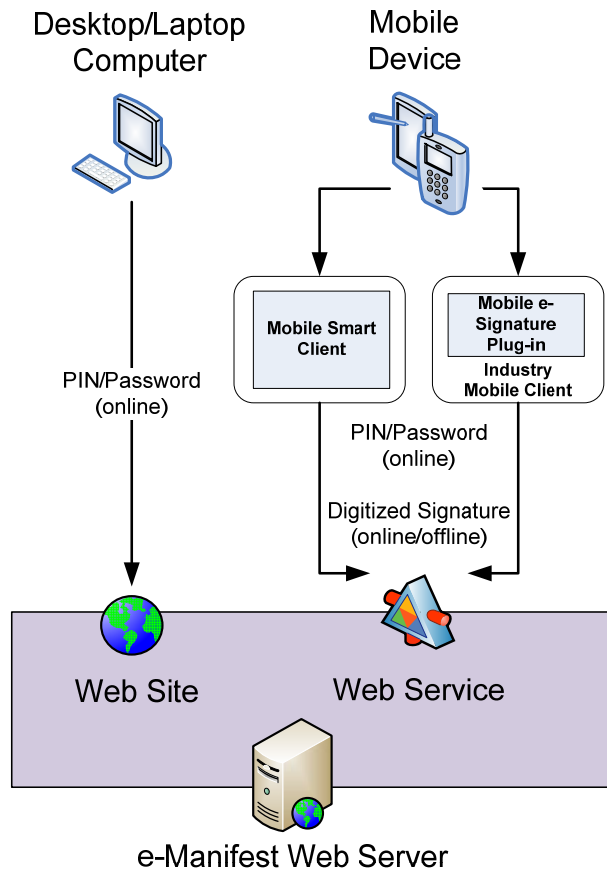


- Industry can send manifest data to central system via available Web Services interface
- Subset of e-Manifest pilot feature set through available through Web Services interface
- Allows multiple-record (“bulk”) transactions

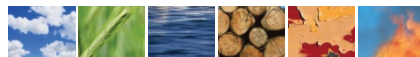


Pilot System Overview

e-Signature Alternatives

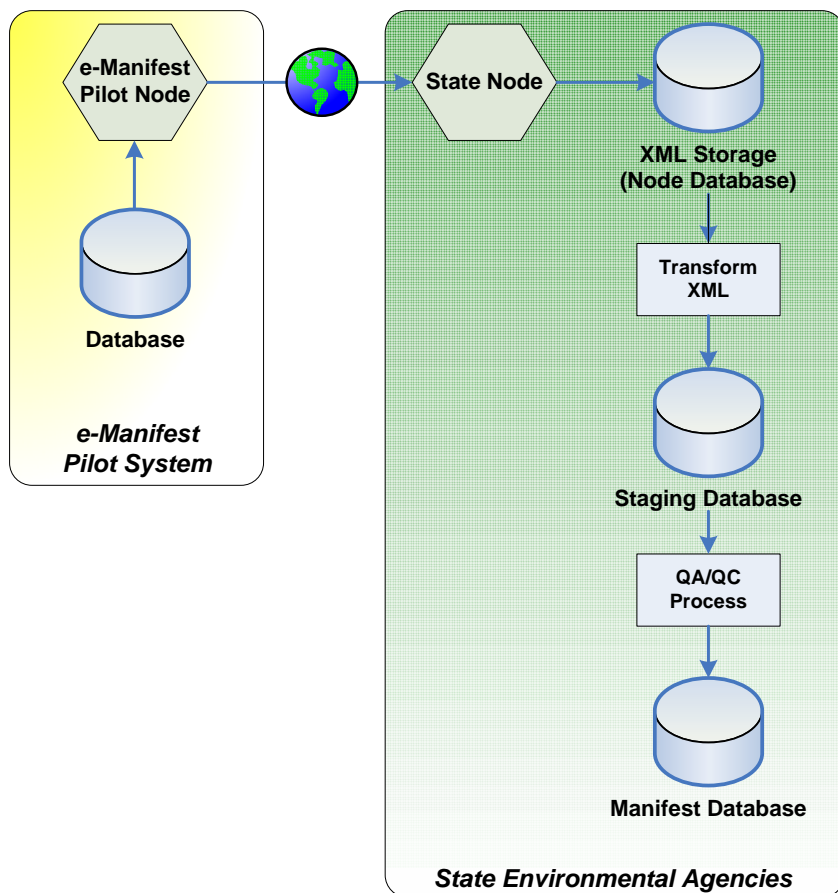


- Electronic signatures available via multiple user interfaces
- PIN/Password and digitized signature methods will be piloted
- PIN/Password method requires an Internet connection, but digitized signatures supported in online and offline modes
- Pilot evaluating the use of existing industry mobile solutions to sign electronic manifests



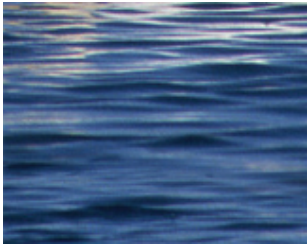
Pilot System Overview

State Data Flow Design



- Manifest XML payload submitted to State Node via Exchange Network
- Utilizes eUHWM XML Schema
- XML transformed into relational staging database
- State agency specific QA/QC executed against staged data
- Manifest data loaded into State agency hazardous waste manifest databases





Lessons Learned

Lessons Learned Overview

- Pilot system interfaces
- Functional capabilities
- Electronic signature options
- Managing electronic custody
- Offline capabilities
- Manifest tracking number generation
- Exchange Network role
- State data exchanges
- Industry stakeholder involvement



Lessons Learned

Pilot System Interfaces

Web Site

- Full functional capabilities
- Most widely used interface
- Best means to understand and exercise system
- Targets smaller generators and brokers

Mobile Site

- Scaled-down version of Web Site interface
- Demonstrated basic search and view manifest functions
- No offline capabilities



Lessons Learned

Pilot System Interfaces

Mobile Smart Client

- Offline mode operation
- Targeted Windows Mobile operating system
- Two supported use cases
 - Existing manifest downloads
 - Template-based manifest creation
- Tool to streamline the electronic signature process throughout chain of custody
- Limited real estate resulted in usability and efficiency issues



Lessons Learned

Pilot System Interfaces

Industry Web Services

- Programmatic interface to connect industry systems
- Desktop client software developed in support
- Used shared XML schema
- Industry could maintain autonomy while provide timely and accurate data
- Vast majority of manifests received via Web services
- Effort required upfront, but operation seamless and reliable



Lessons Learned

Functional Capabilities

- Used online survey to rank functional capabilities before and after pilot
- Clearly value in a simple, straightforward and usable application
- Unanimous favorites
 - Ability to electronically submit manifest data to states
 - Eliminating or reducing need for completing, transmitting or retaining paper records
 - Reduce biennial reporting burden
 - Template-driven manifest creation
 - Email notifications
 - Manifest snapshots



Lessons Learned

Electronic Signature Options

Alternatives

- Web Site offered PIN/password electronic signature
- Mobile Smart Client featured digitized signatures
- Piloted digital manifest hardcopies using Web Services interface
- Evaluated development of a third-party electronic signature plug-in

Results

- PIN/password approach effortless and straightforward to use
- Requirement to provide user credentials along with digitized signature unnecessary
- Industry concerned about required mobile technology investment



Lessons Learned

Managing Electronic Custody

- Managing electronic custody ensured that signatures collected in correct sequence by correct handlers
- Signature event established electronic custody
- Only handler with electronic custody could modify manifest
- Electronic custody of manifest and physical custody of waste may not match
- Additional evaluation of options recommended
 - Dual signature collection
 - Use of bar-coding or RFID technology



Lessons Learned

Offline Capabilities

- Mobile Smart Client supported online and offline modes
- Manifests signed offline stored on device until Internet connection established
- Undetected violations due to limited business rules built into Mobile Smart Client interface
- Physical transaction receipts might be required for proof
- Better version control and data synchronization capabilities needed
- No foolproof method to ensure person has signatory rights and is associated with the handler



Lessons Learned

Manifest Tracking Number Generation

- Number generated and assigned by the central system upon the first successful validation and saving of the manifest
- Format consistent with the UHWM (e.g., WIN9999999999, etc.)
- Offline manifest creation required manual entry of tracking number
- Industry creating manifests in own system could reserve tracking numbers or be assigned an unique prefix (e.g., VES, etc.)



Lessons Learned

Exchange Network Role

- Potential uses of the Exchange Network in national system
 - RCRAInfo outbound services
 - State environmental agency outbound services
 - Central system data publishing services
- Explore NAAS integration for account security management
- Investigate using EPA's CDX to provide CROMERR related capabilities
- Explore Node implementations at large companies to facility manifest submissions



Lessons Learned

State Data Exchanges

- Manifest submission process can be easily automated with limited additional resources
- Real-time vs. monthly or quarterly
- Common, reusable components could be developed and shared amongst states
- Data exchange supported electronic document attachments



Lessons Learned

Industry Stakeholder Involvement

- Instrumental to definition of pilot system
 - Provided manifest business process and workflow vision
 - Face-to-face meeting participation
 - Documentation and deliverable reviews
 - User testing
 - Pilot system in parallel to existing paper-based process
- If industry reporting needs are not met and manifest-related burden not reduced, national system will not be used



e-Manifest Lessons Learned Project Contacts

Michael Beaulac

Michigan DEQ

beaulacm@michigan.gov

(517) 241-7808

Jason Bunker

Windsor Solutions

jason_bunker@windsorsolutions.com

(503) 675-7833 Ext. 203

Or, visit us at e-manifestpilot.com

